PART A

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CHANCELLOR'S PAPERS ON THE HOUSING MARKET: FLEXI-OWNERSHIP

PO -CH /NL/0235 AN 1 PT A

Bogins: 1/4/88 = Ends: 1/4/88

DD: 25 years

20/9/95

CONFIDENTIAL



RIGHT TO BUY

FLEXI-OWNERSHIP

A PROPOSAL

BY THE

SECRETARY OF STATE FOR WALES

April 1988

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RIGHT TO BUY "FLEXI - OWNERSHIP"

Tenant buys freehold for £1

Pays no rent or mortgage

Receives no Housing Benefit

State shares the proceeds when the house is sold

Tenant's equity share related initially to his Right to Buy entitlement.

HOW EQUITY - SHARING WORKS

Tenant credited with initial equity stake equal to his Right to Buy discount minus 5 percentage points

Credited with additional 1 percent for every year he stays up to normal maximum Right to Buy discount

Can buy additional equity at market value in steps of $\frac{1}{2}$ %

Credited with 1% bonus for each 5% bought (max. 5 bonus points in first 5 years)

THE STATE'S EQUITY SHARE

Held by Housing Corporation

Initial valuation of house by District Valuer (as for Right to Buy)

Equity revalued annually in line with local house prices

Corporation's share when house sold based on initial valuation indexed up.

Tenant retains added value if house improved. But tenant bears loss in value if house neglected.

ADMINISTRATION

All done by building societies - no additional bureaucracy.

Ex - tenant given "Equity Save" account.

Pays in as and when he can afford.

Receives normal building society rate of interest.

When sum saved = current cost of $\frac{1}{2}$ % equity, tenant's equity stake automatically increased.

REPAIRS

Flexi-owner responsible for repairs

Entitled to sell part of equity to Corporation to pay for major repairs.

Eligible for means-tested renovation grants

TARGET CLIENT GROUPS

- Tenants paying some rent from own resources
- Elderly tenants with maximum discount on full Housing Benefit Secure asset for family family helps with repairs
- 3. Younger tenants on full Housing Benefit who would find it worthwhile to work again if they did not have to pay rent

TYPICAL FAMILY MOVING INTO FLEXI-OWNERSHIP

Mr and Mrs Jones plus two children aged 13 and 9 gross annual income = £5,000 weekly rent £18 = £936 p.a. weekly housing benefit £14.07 = £732 p.a. House worth £20,000 Have been tenants for 15 years, so entitled to 40% equity share.

Jones' acquire capital asset worth £8,000

Save £3.93 per week, £204 p.a. on rent now available towards repair and maintenance costs and possible further equity purchase.

State saves £732 annually on housing benefit Net present value: £10,980

but disburses £411 annual cash subsidy to local authority
Net present value: £4,634

ESCAPING THE POVERTY TRAP

Tenant's costs limited to repairs

No Housing Benefit:

no benefit to lose on taking job

FLEXI-OWNERSHIP AND THE EMPLOYMENT TRAP

Mr and Mrs Lewis plus one child aged 4 weekly rent £18 = £936 p.a. weekly community charge £6 = £312 p.a.

If Mr and Mrs Lewis are unemployed, they will	
receive State support and child benefit totalling	£68.35 p.w.
Housing Benefit will cover all the rent and 80%	
of the community charge, so Mr Lewis pays	£1.20 p.w.
Leaving a disposable income of	£67.15 p.w.
If Mr Lewis takes a job at £5,500 p.a., his weekly	
income net of usual deductions would be	£96.73 p.w.
After Housing Benefit of £9.28, Mr Lewis pays	
net rent and community charge of	£14.72 p.w.
Leaving a disposable income of	£82.01 p.w.
Mr Lewis is now in employment and is better off by	£14.86 p.w.
But if fares cost £5.00 p.w. his income has risen by only	£9.86 p.w.
If the Lewis family take up Flexi-ownership, their disposable income, after deductions	
and fares rises by	£21.82 p.w.

JOB MOBILITY

Flexi - owners entitled to swap houses with adjustment of equity share (Value of Corporation's equity unchanged)

POTENTIAL TAKE UP

No take up in bad houses

Of those who like their homes: 20% may go for classical RTB 40% may stay as tenants 40% may opt for flexi - ownership

HOUSING BENEFIT SAVINGS

25% flexi-owners on full benefit75% average 30% benefit

Overall, savings on Housing Benefit = £450 per house

Average duration in benefit = 15 years

Net present value of Housing Benefit saving per house = £6750

LOCAL AUTHORITY DEBT: SUBSIDY PER HOUSE

3803
379
95
474
-63
411

c.f. annual saving on Housing Benefit = £450 Net present value £6750

WALES: THE FIRST FIVE YEARS

ANTICIPATED TAKE-UP (Thousands of dwellings)

	YEAR					
	1	2	3	4	5	
Flexi-ownership purchases	10	30	20	13	12	
Onward sales	0	0	1	2	2	

COST / BENEFIT ANALYSIS (£m Net Present Value)

Housing subsidy cost	4.1	15.7	22.2	25.1	27.4
Housing Benefit saving	4.5	18.0	26.8	31.9	36.5
Net Housing Corporation income	.7	2.8	9.1	21.9	23.6
Net saving on Public Expenditure	1.1	5.1	13.7	28.6	32.7

